### DECISION AND ORDER OF THE DIVISION OF MEDICAL QUALITY MEDICAL BOARD OF CALIFORNIA

Physician's and Surgeon's Certificate No. A-24047, heretofore issued to respondent Rurico Robert Espinoza, M.D., is hereby revoked.

An effective date of <u>October 15</u>, 19<u>98</u>, has been assigned to this Order.

Pursuant to Government Code section 11520, subdivision (c), respondent may serve a written motion requesting that the decision be vacated and stating the grounds relied on within seven (7) days after service of the decision on respondent. The agency in its discretion may vacate the decision and grant a hearing on a showing of good cause, as defined in the statute.

Made this 15th day of September , 19 98

FOR THE DIVISION OF MEDICAL QUALITY MEDICAL BOARD OF CALIFORNIA

Robert del Junco, M.D.

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8	BEFORE THE	
9	DIVISION OF MEDICAL QUALITY MEDICAL BOARD OF CALIFORNIA	
10	DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA	
11	In the Matter of the Accusation	Case No. 11-97-78167
12	Against:	) )
13	RURICO ROBERT ESPINOZA, M.D. 9945 Springland Drive Whittier, California 90601	DEFAULT DECISION (Gov. Code, § 11520)
14 15	Physician's and Surgeon's Certificate No. A-24047,	) ) )
16	Respondent.	
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19	The above-captioned matter came on regularly before the	
20	Division of Medical Quality ("Division"), Medical Board of	
21	California ("Board"), Department of Consumer Affairs, State of	
22	California, for action as a default matter.	
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24	FINDINGS OF FACT	
25	The Division, having reviewed the pleadings, documents	
26	of service, affidavits, admissions of the respondent, and other	
27	evidence, finds that:	

#### Jurisdiction

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- 1. On December 2, 1970, the Board issued Physician's and Surgeon's Certificate No. A-24047 to respondent. Said certificate was automatically suspended, effective June 24, 1997, pursuant to Business and Professions Code section 2236.1, subdivision (a). Said certificate expired on June 30, 1997, and has not been renewed. The Division retains jurisdiction to take disciplinary action against respondent's certificate pursuant to Business and Professions Code section 118.
- 2. On November 20, 1997, Complainant Ron Joseph, in his official capacity as Executive Director of the Board, filed before the Division an Accusation bearing Board Case No. 11-97-78167 against Rurico Robert Espinoza, M.D. ("respondent").
- 3. At all times relevant hereto, respondent's address of record on file with the Board was 9945 Springland Drive, Whittier, California 90601. Section 1303 of Title 16 of the California Code of Regulations requires licensees of the Board to maintain at all times a current address of record with the Board.
- 4. In accordance with section 11505, subdivision (c), of the Government Code, on November 20, 1997, Arlene Krysinski, an employee of the Board, sent by certified mail a copy of the Accusation on file in Board Case No. 11-97-78167, along with a Statement to Respondent, Government Code sections 11507.5 et seq., Notice of Defense forms, and other materials, to respondent's address of record, and also to Centinela State Prison, P.O. Box 731, Imperial, California 92251, where he is or was believed to be incarcerated. On November 24, 1997, the green

certified mail return receipt accompanying the Centinela State

Prison mailing was signed "c/o M. Lopez," and returned to the

Board by the United States Postal Service. Copies of the

Accusation, relevant accompanying documents, the declaration of

service, and the green certified mail return receipt are attached

hereto, collectively, as "Exhibit 1," and are incorporated herein

by reference.

5. The documents sent to the Whittier address were returned to the Medical Board marked "Unclaimed." Dates on the envelope indicate that attempted delivery and/or notice of the certified mailing occurred on November 24, 1997, December 1, 1997, and December 9, 1997. A copy of the envelope marked "Unclaimed" is attached hereto as "Exhibit 2."

## Default

- 6. Government Code section 11506 provides, in pertinent part, that:
  - "(c) The respondent shall be entitled to a hearing on the merits if the respondent files a notice of defense, and the notice shall be deemed a specific denial of all parts of the accusation not expressly admitted. Failure to file a notice of defense shall constitute a waiver of respondent's right to a hearing, but the agency in its discretion may nevertheless grant a hearing. . . . "
- 7. Respondent failed to file timely, and to date has not filed, a Notice of Defense in this matter. Respondent

therefore is in default and has waived his right to a hearing on the merits of the Accusation on file in Board Case No. 11-97-78167.

- 8. Government Code section 11520 states, in relevant portion, that:
  - "(a) If the respondent either fails to file a notice of defense or to appear at the hearing, the agency may take action based upon the respondent's express admissions or upon other evidence and affidavits may be used as evidence without any notice to respondent; . . ."
- 9. Pursuant to its authority under Government Code section 11520, the Division will take action based upon respondent's express admissions and other evidence, without further hearing.

## Allegations

- 10. The factual allegations set forth in the Accusation are matters of public record and are hereby officially noticed by the Division of Medical Quality, in accordance with Government Code section 11515.
- 11. The factual allegations, and each of them, contained in the Accusation on file in Board Case No. 11-97-78167 are true.

### **DETERMINATION OF ISSUES**

- 1. Respondent was properly served with the Accusation on file herein and was given due notice of the charges in said Accusation. Respondent has failed to file a Notice of Defense.
- 2. The Division has jurisdiction over respondent and may proceed to adjudicate this matter by way of default.
- 3. By reason of the Findings of Fact set forth above, respondent's Physician's and Surgeon's Certificate is subject to disciplinary action due to his conviction of a substantially related crime, with attendant circumstances, which is unprofessional conduct under Business and Professions Code sections 2236, 2234, subdivision (e), and which is independent grounds for license discipline pursuant to Business and Professions Code section 490.
- 4. By reason of Determination of Issues No. 3, supra, the Division is authorized to revoke respondent's Physician's and Surgeon's Certificate, pursuant to sections 2220, 2227, 2234, 490 of the Business and Professions Code.

Wherefore, the Division of Medical Quality, Medical Board of California, makes the following decision and order:

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DANIEL E. LUNGREN STATE OF CALIFORNIA Attorney General of the State of California MEDICAL BOARD OF CALIFORNIA ELISA B. WOLFE (State Bar No. 120357) SACRAMENTO NOV. 20 Deputy Attorney General California Department of Justice 300 South Spring Street, Suite 5212 Los Angeles, California 90013 Telephone: (213) 897-2555 5 Attorneys for Complainant 6 7 **BEFORE THE** 8 DIVISION OF MEDICAL QUALITY MEDICAL BOARD OF CALIFORNIA 9 DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA 10 MBC Case No. 11-97-78167 In the Matter of the Accusation 11 Against: 12 RURICO ROBERT ESPINOZA, M.D. 9945 Springland Drive 13 ACCUSATION Whittier, California 90601 14 Physician's and Surgeon's Certificate No. A-24047, 15 Respondent. 16 17 Ron Joseph ("Complainant"), as causes for disciplinary 18 action, alleges as follows: 19 20 **PARTIES** 21 Complainant is the Executive Director of the 1. 22 Medical Board of California (hereinafter the "Board") and brings 23 this accusation solely in his official capacity. 24 On or about December 2, 1970, Physician's and 25 2. Surgeon's Certificate No. A-24047 was issued by the Board to 26 Rurico Robert Espinoza, M.D. (hereinafter "respondent"). At all 27

times relevant to the charges brought herein, respondent's certificate was in full force and effect. On June 30, 1997, respondent's certificate expired. The Board retains jurisdiction to take disciplinary action against this certificate pursuant to Business and Professions Code section 118.

# JURISDICTION AND LEGAL AUTHORITY

- 3. This accusation is brought before the Division of Medical Quality (hereinafter the "Division") of the Board, under the authority of the following sections of the California Business and Professions Code (hereinafter "B&PC").
- 4. B&PC section 2227 provides that the Division may revoke, suspend for a period not to exceed one year, or place on probation and order the payment of probation monitoring costs, the license of any licensee who has been found guilty under the Medical Practice Act.
  - 5. B&PC section 2234 provides in relevant part that:

    "The Division of Medical Quality shall take action against any licensee who is charged with unprofessional conduct. In addition to other provisions of this article, unprofessional conduct includes, but is not limited to, the following:
  - "(a) Violating or attempting to violate, directly or indirectly, or assisting in or abetting the violation of, or conspiring to violate, any provision of this chapter...
  - "(e) The commission of any act involving dishonesty or corruption which is substantially related to the

qualifications, functions, or duties of a physician and surgeon."

- 6. B&PC § 2236(a) provides in relevant portion that, "The conviction of any offense substantially related to the qualifications, functions, or duties of a physician and surgeon constitutes unprofessional conduct within the meaning of this chapter. The record of conviction shall be conclusive evidence only of the fact that the conviction occurred..."
- 7. B&PC section 490 provides in relevant portion that, "A board may suspend or revoke a license on the ground that the licensee has been convicted of a crime, if the crime is substantially related to the qualifications, functions, or duties of the business or profession for which the license was issued..."
- 8. B&PC section 2236.1, as relevant hereto, states that:
  - "(a) A physician and surgeon's certificate shall be suspended automatically during any time that the holder of the certificate is incarcerated after conviction of a felony, regardless of whether the conviction has been appealed. The Division of Medical Quality shall, immediately upon receipt of the certified copy of the record of conviction, determine whether the certificate of the physician and surgeon has been automatically suspended by virtue of his or her incarceration, and if so, the duration of that suspension. The Division shall notify the physician and surgeon of the license suspension and of his or her

right to elect to have the issue of penalty heard as provided in this section.

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- Upon receipt of the certified copy of the record of conviction, if after a hearing it is determined therefrom that the felony of which the licensee was convicted was substantially related to the qualifications, functions, or duties of a physician and surgeon, the Division of Medical Quality shall suspend the license until the time for appeal has elapsed, if no appeal has been taken, or until the judgment of conviction has been affirmed on appeal or has otherwise become final, and until further order of the The issue of substantial relationship shall be heard by an administrative law judge from the Medical Quality Panel sitting alone or with a panel of the division, in the discretion of the division. A conviction of any crime referred to in Section 2237, or a conviction of Section 187, 261, or 288 of the Penal Code, shall be conclusively presumed to be substantially related to the qualifications, functions, or duties of a physician and Upon its own motion or for good cause shown, the division may decline to impose or may set aside the suspension when it appears to be in the interest of justice to do so, with due regard to maintaining the integrity of and confidence in the medical profession.
- "(c) (1) Discipline may be ordered in accordance with Section 2227, or the Division of Licensing may order the denial of the license when the time for appeal has elapsed,

the judgment of conviction has been affirmed on appeal, or an order granting probation is made suspending the imposition of sentence, irrespective of a subsequent order under Section 1203.4 of the Penal Code allowing the person to withdraw his or her plea of guilty and to enter a plea of not guilty, setting aside the verdict of guilty, or dismissing the accusation, complaint, information, or indictment.

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The issue of penalty shall be heard by an "[c](2) administrative law judge from the Medical Quality Panel sitting alone or with a panel of the division, in the discretion of the division. The hearing shall not be had until the judgment of conviction has become final or, irrespective of a subsequent order under Section 1203.4 of the Penal Code, an order granting probation has been made suspending the imposition of sentence; except that a licensee may, at his or her option, elect to have the issue of penalty decided before those time periods have elapsed. Where the licensee so elects, the issue of penalty shall be heard in the manner described in this section at the hearing to determine whether the conviction was substantially related to the qualifications, functions, or duties of a If the conviction of a licensee who physician and surgeon. has made this election is overturned on appeal, any discipline ordered pursuant to this section shall automatically cease. Nothing in this subdivision shall prohibit the division from pursuing disciplinary action based on any cause other than the overturned conviction.

"(e) The other provisions of this article setting forth a procedure for the suspension or revocation of a physician and surgeon's certificate shall not apply to proceedings conducted pursuant to this section..."

### **CONVICTION OF ATTEMPTED MURDER**

- 5. On or about June 24, 1997, after a jury trial in a matter entitled The People of the State of California v. Rurico Robert Espinoza, Case No. KA 033583, before the Superior Court of California, County of Los Angeles, respondent was convicted of one count of Attempted Murder (a felony), in violation of Penal Code sections 664, 187(a). On or about August 26, 1997, respondent was sentenced to state prison for 11 years, with credit of 132 days for time spent in custody.
- 9. The facts and circumstances surrounding respondent's conviction are as follows. On or about September 20, 1996, respondent told his (estranged) wife that he was going to kill her, and then shot her in the hip with a handgun. The handgun used by respondent was one with an obliterated serial number. After shooting his wife, respondent hid the handgun, attempted to remove evidence of blood and gun powder residue from himself, and denied to police that he had shot her.

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# Causes for License Discipline

- 10. Pursuant to B&PC section 2236.1(c), respondent's conviction of violating Penal Code sections 664, 187(a) is conclusively presumed to be substantially related to the qualifications, functions, or duties of a physician and surgeon.
- 11. Respondent's conviction of attempted murder, a crime substantially related to the qualifications, functions, and duties of a physician and surgeon, constitutes unprofessional conduct under B&PC section 2236. Such unprofessional conduct constitutes grounds for license discipline under B&PC sections 2234, 2220.
- 12. Respondent's conviction of attempted murder, a crime substantially related to the qualifications, functions, and duties of a physician and surgeon, constitutes independent grounds for license discipline under B&PC section 490.
- 13. Respondent's obtaining of an illegal handgun and attempts to hide his guilt are dishonest and corrupt acts, which, jointly and severally, are unprofessional conduct under B&PC section 2234(e). Such unprofessional conduct constitutes grounds for license discipline under B&PC sections 2234, 2220.

## **CURRENT INCARCERATION**

14. Pursuant to B&PC section 2236.1, the Division has, immediately upon receipt of the certified copy of the record of conviction, determined that respondent's physician's and surgeon's certificate has been automatically suspended by virtue of his incarceration, and that the duration of the suspension is

indefinite pending further action of the Division. The Division has notified respondent of the license suspension and of his right to elect to have the issue of penalty heard as provided in section 2236.1.

- 15. The Division has determined that inasmuch as respondent has been convicted of Penal Code section 187, his crime is substantially related to the qualifications, functions, or duties of a physician and surgeon.
- 16. The issue of penalty has not been heard, nor need it be heard at this time, pursuant to B&PC section 2236.1 (c)(2).

#### OTHER MATTERS

- 17. B&PC § 125.3 provides in pertinent part that:
- "(a) Except as provided by law, in any order issued in resolution of a disciplinary proceeding before any board within the department ... the board may request the administrative law judge to direct a licentiate found to have committed a violation or violations of the licensing act to pay a sum not to exceed the reasonable costs of the investigation and enforcement of the case. ...
- "(c) A certified copy of the actual costs, or a good faith estimate of costs where actual costs are not available, signed by the entity bringing the proceeding or its designated representative shall be prima facie evidence of reasonable costs of investigation and prosecution of the case. The costs shall include the amount of investigative and enforcement costs up to the date of the hearing, inclu-

ding, but not limited to, charges imposed by the Attorney General.

- "(d) The administrative law judge shall make a proposed finding of the amount of reasonable costs of investigation and prosecution of the case when requested pursuant to subdivision (a). The finding of the administrative law judge with regard to costs shall not be reviewable by the board to increase the cost award. The board may reduce or eliminate the cost award, or remand to the administrative law judge where the proposed decision fails to make a finding on costs requested pursuant to subdivision (a)...."
- 18. Section 16.01 of the 1997/1998 Budget Act of the State of California provides, in pertinent part, that:
  - "(a) No funds appropriated by this act may be expended to pay any Medi-Cal claim for any service performed by a physician while that physician's license is under suspension or revocation due to disciplinary action of the Medical Board of California.
  - "(b) No funds appropriated by this act may be expended to pay any Medi-Cal claim for any surgical services or other invasive procedure performed on any Medi-Cal beneficiary by a physician if that physician has been placed on probation due to a disciplinary action of the Medical Board of California related to the performance of that specific service or procedure on any patient, except in any case where the board makes a determination during its disciplinary process that there exist compelling

circumstances that warrant continued Medi-Cal reimbursement 1 during the probationary period." 2 3 **PRAYER** 4 For the reasons set forth in paragraphs 1 through 5 19. 18, inclusive, of this accusation, good cause exists to impose 6 discipline upon the Physician's and Surgeon's Certificate issued 7 to respondent. 8 9 WHEREFORE, the complainant requests that a hearing be 10 held on the matters herein alleged, and that following the 11 hearing, the Division issue a decision: 12 Revoking or suspending Physician's and Surgeon's 13 Certificate No. A-24047, heretofore issued to respondent Rurico 14 15 Robert Espinoza, M.D.; Revoking, suspending or denying approval of the 16 respondent's authority to supervise physician's assistants, 17 pursuant to Business and Professions Code section 3527; 18 Ordering respondent to pay the Board the actual 19 and reasonable costs of the investigation and enforcement of this 20 21 case;

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the costs of probation monitoring;

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If placed on probation, ordering respondent to pay

Taking such other and further action as the 5. Division deems necessary and proper. DATED: November 20, 1997 Executive Director Medical Board of California Department of Consumer Affairs State of California Complainant 03573160-LA97AD2090